SERCOPA
The Southeastern Regional Conference on Public Administration

presents

The 12th Annual
Southeastern Regional Conference Meeting
on Public Administration

October 14-17, 1980
at the
HILTON INN — FLORIDA CENTER

hosted by
The Central Florida Chapter of the American Society
for Public Administration

and
Department of Public Service Administration
of
THE UNIVERSITY OF CENTRAL FLORIDA

aspa
Welcome to Orlando!

This Twelfth annual meeting of the Southeastern Regional Conference on Public Administration is being brought to you through the combined efforts of the various member ASPA Chapters and current and past ASPA officials who constitute the membership of SERCOPA, the host Central Florida Chapter of ASPA, and the Department of Public Service Administration of the College of Arts and Sciences at the University of Central Florida.

This year's meeting brings more than 35 panels plus an additional number of workshops with more than 100 speakers and program participants, before the attending audience of public officials, administrators, public service educators, students and interested citizens. SERCOPA serves as the volunteer action arm for members of ASPA living in the 9 southeastern states. SERCOPA helps support the SOUTHERN REVIEW OF PUBLIC ADMINISTRATION as well as the annual meeting. We hope that you enjoy this year's conference and look forward to seeing you in Jackson, Mississippi for the 1981 SERCOPA meeting.

Don Pugliese, Chairman
SERCOPA

Donato J. Pugliese, Georgia State University
Chairman, SERCOPA

Carol Glassman, Metro-Dade County
Vice-Chairman, SERCOPA

Augustus J. Turnbull III, Florida State University
Treasurer, SERCOPA

Thomas C. Kelly, County Manager, Volusia County
President — Host Central Florida Chapter

Trevor Colbourn, President
University of Central Florida
Calendar of Events

Tuesday — October 14th

7:00 PM - Welcoming Reception
Magnolia Room

7:00 PM - 8:15 PM Early Registration
Conference Room “B”

Wednesday — October 15th

8:00 AM - 5:00 PM Registration
Conference Room “B”

8:30 AM - 4:50 PM Concurrent Panels

5:30 PM - Mississippi Chapter Hospitality
All ASPA members invited
Location: TBA

6:00 PM - Dade County Alumni Reception
South Florida Chapter Suite

6:00 PM - University Receptions
Poolside — Cash Bar

Thursday — October 16th

7:30 AM - SERCOPA Meeting Board, Trustees, and Members
Royal Palm Room

8:00 AM - 12:30 PM - Registration
Conference Room “B”

8:00 AM - 11:50 AM Concurrent Panels

12:00 Noon - NASA Tour—Kennedy Space Center
Bus departs 12:05 PM adjacent to FICUS Room

Free Afternoon —

Friday — October 17th

7:30 AM - National ASPA - Chapter Officers Meeting
Royal Palm Room

8:00 AM - 12:15 PM - Registration
Conference Room “B”

8:30 AM - 11:50 PM - Concurrent Panels

12:15 PM - Luncheon and Awards

1:30 PM - 4:50 PM - Concurrent Panels

5:00 PM - Conference Concludes
Wednesday, October 15

8:30 - 10:00

Coconut Room

The Micro-Computer and Its Data Processing Potential for the Very Small Local Government (GI-1)

Convenor: Robert E. Sellers, Public Service Associate, Institute of Government, University of Georgia

NOTE: The Micro-computer will be demonstrated at various times on each day of the conference. Check the lobby for place and time.

Magnolia Room

“Public Administration Programs in the Southeast: An Alumni and Student Perspective” (PSE 1)

Convenor: Sherry Lynch, Graduate Student, Mississippi State University

Paper: “Student and Alumni Opinions of P.A. Education Especially as they Relate to the 1978 NASPAA Guidelines”,

Sherry Lynch, Susan Threlkeld, Timothy Ashmore

all of Mississippi State University

Discussants: David Caldwell, Director of the Office of Personnel Management for the Southeast, Atlanta, Georgia

Teva Quammen, Area Director, Office of Personnel Management, Jackson, Mississippi

Augustus B. Turnbull III, Chairperson, and Associate Vice President for Academic Affairs (Public Service), Florida State University

Ficus Room

No Crooks Wanted: Administrative Problems in Offender Re-entry (CJ-4)

Convenor: Robert Sternhell, Coordinator MPA Program, University of New Orleans, Louisiana

Discussants: Robert Dupont, Research Associate, School Urban and Regional Studies, University of New Orleans, Louisiana

Ronald M. Jones, Assistant Professor of Criminal Justice, University of Central Florida, Orlando Florida

Jesse Smallwood, Executive Director, New Orleans Area Health System Agency
Banyon Room

Public Sector Fact Finding (PSE 1)

Convenor: Felix A Nigro, Professor, Political Science Department, University of Georgia

Discussants: Michael W. Casey, Chairman, Florida Bar Association’s Committee on Labor and Employment Labor
Michael Jay Jedel, Professor, Management Department, Georgia State University
Donald Slesich, Chief Counsel, Florida Police Benevolent Association

10:20 - 11:50

Coconut Room

A Roundtable Discussion of Publication Opportunities in Public Administration (PSE-3)

Convenor: Thomas Vocijo, Chairman, Department of Government, Auburn University at Montgomery, Alabama

Discussants: James J. Gass, Associate Professor Political Science North Texas State University, Denton, Texas
Thomas D. Lynch, Associate Professor Political Science, Mississippi State University, Starkville, Mississippi
Jack Rabin, Associate Professor, Department of Government, Auburn University at Montgomery, Alabama

Magnolia Room

Comprehensive Planning Legislation: Rethinking Implementation (HR 6)

Convenor: Robert Catlin, Chairman, Political Science Department, University of South Florida, Tampa, Florida

Discussants: Bruce Hall, Planning Director, City of St. Petersburg, Florida
Michael R. King, Planning Director, City of Dunedin, Florida
Ronald Short, Executive Director Hillsborough County Planning Commission
Ficus Room

An Assessment of Florida Charter Government over the Past Decade (GF-9)

Convenor: T. Wayne Bailey, Chairman, Political Science Department, Stetson University

Discussants: Larry Arrington, Assistant County Administrator, Leon County, Tallahassee, Florida
Richard Kelton, President, Kelton and Associates, Deland, Florida
Harry Stewart, General Counsel of Broward County, board of County Commissioners, Ft. Lauderdale, Florida
John Thomas, Executive Director of the Florida State Association of County Commissions, Tallahassee, Florida

Banyon Room

Future Prospects and Community Violence (CJ 1)

Convenor: James W. York, Commissioner, Department of Law Enforcement, State of Florida

Discussants: Mel Coleman, Sheriff, Orange County, Florida
Bobby Jones, Director, Dade County Public Safety Department, Miami, Florida
Jim Nursey, Chief of Police, Orlando Police Department, Orlando, Florida
Merrett Stierheim, County Manager, Dade County, Florida

1:15 - 2:45

Magnolia Room

An Approach to the Assessment of Local Employment and Training Needs (PA-1)

Convenor: John Hutcheson, Director, Center for Urban Research and Service, College of Urban Life, Georgia State University

Discussants: Jim Prather, Associate Director, Center for Urban Research and Service, College of Urban Life, Georgia State University
Rob Snow, Assistant Director, Center for Urban Research and Service, College of Urban Life, Georgia State University
Ficus Room

Integrating Human Services: The Florida Experience
(HR 1)

Convenor: Lewis Bowman, Professor, Political Science Department, University of South Florida

Discussants: Lucy Hadi, District Administrator, District 7, HRS
Larry Polivka, Senior Governmental Analyst, Office of the Governor, State of Florida
Platon Rigos, Assistant Professor, Political Science Department, University of South Florida

Banyon Room

Industry Raiding from the Sunbelt (BF 3)

Convenor: James H. Ammons, Assistant Professor, Department of Public Service Administration, University of Central Florida

Discussants: Samuel H. Halter, City Manager, Melbourne, Florida
Lewis A. Hudgins, Administrative Assistant to the Mayor, Charleston, South Carolina
David W. Sink, Associate Professor, Department of Urban Studies, University of Alabama, Birmingham
W. W. Young, Professor, Department of Public Service Administration, University of Central Florida, Orlando, Florida

Sabal Palm Room

Managing in Retrenchment (CJ-5)

Convenor: James Nursey, Chief of Police, Orlando, Florida

Discussants: Ray Beary, Chief of Police, Winter Park, Florida
Gary Hayes, Executive Director, Police Executive Research Forum
Patrick V. Murphy, President, Police Foundation

3:00 - 5:00

Magnolia Room

Manager “Burn-Out” in Human Resources Administration (HR-3)

Convenor: Stanley J. Smits, Director of Research, College of Business Administration, Georgia State University, Atlanta, Georgia

Reactor: George Van Staden, Government Consultant, Titusville, Florida
Banyon Room

**Staff Inspections and Management Review for Local Police Agencies** (CJ 3)

**Convenor:** Ron Kazoroski, Inspector General, Florida Department of Law Enforcement

**Discussants:** Ms Cathy Heron, Director of Internal Audit for the City of Tampa, Florida  
Mr. Michael O'Connell, Research and Development Specialist, Florida Department of Law Enforcement  
Dr. Jim Sewell, Internal Inspector, Florida Department of Law Enforcement  
Mr. Terry Swearingen, CPA, Internal Auditor, Florida Department of Law Enforcement

Sabal Palm Room

**Meatcleaver and Scalpel: Implementation Techniques for Cutback Management Decisions** (BF-4)

**Convenor:** Steven H. Holley, Financial Revenue Analyst, Dekalb County, Georgia

**Discussants:** Alfred D. Bailey, Budget Analyst, Orange County, Florida  
Richard Kelton, President, Kelton and Associates, Deland, Florida  
Charles Coe, Institute of Government, University of Georgia

---

**Thursday, October 16**

7:30 - 8:30 AM

Royal Palm Room

**Annual SERCOPA Meeting** — Southeastern Regional Conference Board Members — Trustees — Chapter Representatives — SERCOPA Members.

**Donato J. Pugliese** — Chairman, SERCOPA  
Southeastern Regional Council Members
Magnolia Room

E.E.O. and Affirmative Action in the 1980's: The "Battle" Between Disparate Impact, Validation and Intent (PA-4)

Convenor: Jack Rabin, Associate Professor, Government Department, Auburn University at Montgomery, Alabama

Discussants: James Ledvinka, Associate Professor, Management Department, University of Georgia
Douglas McIntyre, Graduate Student, Public Administration Department, Florida State University
Lloyd G. Nigro, Professor, Political Science Department, Georgia State University
David Rosenbloom, Professor, Public Administration Department, Syracuse University

Ficus Room

"Cost Allocation and Indirect Costs for Federal Grants and Contracts" (HR-5)

Convenor: Mason E. Lee, Director, Cost Allocation/Statistical Sampling, Office of Financial Services, Georgia Department of Human Resources, Atlanta

Discussants: Rex Alrod, CPA, Director, Division of Cost Allocation, Department of Health and Human Services, Atlanta, Georgia
Wayne Burrell, Director, Office of Financial Services, Georgia Department of Human Resources
Henry G. Kirschenmann, Jr., CPA, Office of the Assistant Secretary for Management and Budget, Department of Health and Human Services, Washington, D.C.
Dr. Stanley Smits, Associate Director, Institute for Government Administration, Georgia State University, Atlanta
Banyon Room

**New Ideas in Governmental Productivity (PR 1)**

Convenor: C. E. Teasley, Center for State and Local Government, The University of West Florida

Papers: Charles Coe, Institute of Government, University of Georgia  
"Productivity Techniques for Small Governments"  
Jerry Gabris and Ron McLemore, Political Science Department, Mississippi State University  
"Using Program Budgeting to Improve Local Productivity"  
Keith Ward, Office of Public Service and Research, Auburn University  
"Innovations in Energy Management for Governmental Productivity"  
Thomas J. Williams, Chairman and Associate Professor, Political Science Department, University of Alabama at Huntsville  
"Marketing Local Governments Productive - Consolidation of Police and Fire Departments"

Sabal Palm Room

**A Pair of Losers: Double Taxiation and State Mandated Expenditures (BF 2)**

Convenor: Thomas P. Lauth, Assistant Professor Department of Political Science, Georgia State University, Atlanta

Papers: Parris N. Glendening, Associate Professor, Department of Government and Politics, University of Maryland  
"Public Opinion, Taxes and Expenditures"  
Roger Stough, Director Center for Metropolitan Affairs and Public Policy, College of Charleston, South Carolina  
"Assessing the Delivery and Financing Services in Multijurisdictional Areas: A Regional Allocation Approach to Dual Taxation Problems"  
Marcia W. Taylor, Assistant Professor, Department of Government, University of South Carolina  
"State Mandated Local Expenditures"

Discussants: Glenn Abney, Associate Professor, Department of Political Science Georgia State University  
Merrett Stierheim, County Manager Metropolitan Dade County Florida
Magnolia Room

A Roundtable Discussion of the First Round of the NASPA Peer Review (PSE 4)

Convenor: Augustus B. Turnbull III, Chairperson, Associate Vice President for Academic Affairs (Public Service) Florida State University, Chairman-Designate, NASPAA Peer Review Committee

Discussants: Delmer D. Dunn, University of Georgia and Chairman-Designate, NASPAA Standards Committee
Merlin M. Hackbart, Director, Public Administration Program, University of Kentucky

Ficus Room

Innovative Practices in Criminal Justice (CJ-6)

Convenor: Tony Dukes, South Carolina Juvenile Placement and Aftercare, Charleston, South Carolina

Discussants: Donald Becker, Assistant Professor of Criminal Justice, University of Central Florida, Cocoa, Florida
Douglas Feig, Associate Professor, Department of Political Science Mississippi State University
Bruce Wragg, Chairman, Department of Public Service, Daytona Beach Community College

Banyon Room

Intergovernmental Aspects of Human Service Administration (HR 4)

Convenor: Pete Paige, Professor of Public Administration and Social Work, Florida State University

Discussants: Jack McRay, Director Washington Office Council of State Governments
Peter O’Donnell, Senior Analyst for Human Resources, Office of the Governor, State of Florida
Gerald O’Neil, Director of Health Planning, Department of Human Resources, Dade County Florida
Bryant Tudor, Regional Administrator, Office of Human Development, US Department of H & HS, Atlanta, Georgia
Sabal Palm Room

New Ideas in Governmental Productivity: The Practitioner Response (PR-2)

Convenor: Frank K. Gibson, Institute of Government, University of Georgia

Discussants: Rebecca Burgess, Head of the Analysis and Evaluation Unit, Georgia Department of Human Resources
Robert Clark, Chief of Evaluation Unit of the Community Services Administration
Ed Hagin, Manager of the Management Analysis Division, City of Savannah, Georgia
Cindy Redeker, Direct Services Supervisor, Florida Department of Health and Rehabilitative Services
Charles Rinkevich, Regional Administrator, Law Enforcement Assistance Administration

12:05 PM

NASA — KENNEDY SPACE CENTER TOUR

This is a special tour which has been arranged through the NASA officials at the Kennedy Space Center. It will include a tour of the VAB building and Space Shuttle as well as an orientation to the management of the Space Center.

Please make your reservation early. The bus must depart at 12:05 PM for the Titusville Entrance of NASA. Participants will transfer to the NASA transportation system. A box lunch will be served on the bus. Those travelling to the center can expect to be back at the Hilton by 5:00 PM.

The tour is limited to 40 persons, the transportation has been provided by the conference, a nominal fee of $2.00 will be charged for the lunch and beverages. Make your reservation at the conference registration desk.
Friday, October 17

7:30 - 8:30 AM

Royal Palm Room

National ASPA - Chapter Officers

Breakfast

Presiding: Patrick J. Conklin, President, ASPA
Keith Mulrooney, Executive Director
National Council Members

8:30 - 10:00

Coconut Room

Infusing Future Studies into Public Administration Education (PSE-5)

Convenor: Edward B. Lewis, Chairman, Political Science Department, University of Alabama in Birmingham

Papers:
Earle Klay, Assistant Professor, Public Administration Department, Florida State University “Public Sector Responses/Possibilities — User Needs Responses”
Jay Mendell, Visiting Professor, Public Administration Department, Florida Atlantic University “Response of School of Public Administration — How can (do) P.A. Programs meet the challenge of injecting future studies into their courses and curricula?”

Magnolia Room

Future Funding Perspectives in Criminal Justice (CJ 7)

Convenor: Price Foster, Director, Office of Education and Training, LEAA, Washington, D.C.
Ficus Room

Personnel Administration in Local Government: A look at the State of the Art (PA-3)
Convenor: Jill Pylant, Assistant County Administrator, Richland County, South Carolina
Papers: Thomas I. Maupin, Richland County Administrator, Richland County, South Carolina “Implications for Local Government Administration”
Charlie B. Tyer, Director, bureau of Governmental Research and Service, University of South Carolina “Implications for training and Technical Assistance to Local Government Administrators”

Banyon Room

Workshop: Becoming a Productivity Analyst (PR 3)
Workshop Leaders: Wes Agor, Professor, Politics and Public Affairs Department, University of Miami
Marvin Tharp, CPA, Price Waterhouse

10:20 - 11:50

Coconut Room

Trials and Errors: The Court as Manager (CJ-2)
Convenor: N. Gary Holten, Chairman, Public Service Administration Department, University of Central Florida, Orlando, Florida
Papers: Geoff Gallas, Staff Associate, Institute for the Court Management, Denver, Colorado “Assessing the Court Reform Movement”
Jefferson S. Duffey, MPP Coordinator, Public Service Administration Department, University of Central Florida, Orlando, “Looking at Arbiters: An exercise in Juvenile Court Research”

Magnolia Room

Comprehensive Budget Procedures in Public Organization (BF 1)
Convenor: Thomas D. Lynch, Associate Professor, Department of Political Science, Mississippi State University
Discussants: Joyce Davidson, Budget and Accounting Officer North Mississippi Rural Legal Services  
Dave Lowery, Professor, Political Science Department, University of Kentucky  
Wilhelm Joseph, Executive Director, North Mississippi Rural Legal Services

**Ficus Room**

**The Search for Alternative Resources: The Public-Private Interface** (HR-2)

**Convenor:** Aileen Lotz, Director, Department of Human Resources, Metro-Dade County, Florida

**Discussants:** Jane Belau, Vice-President and Executive Consultant, Control Data Corporation  
Roy Kenzie, Executive Director, Downtown Development Authority, Miami, Florida,  
Steve Waldborn, Stanford Research Institute

**Banyon Room**

**Florida Confronts Growth: Opportunities and Constraints** (G1 4)

**Convenor:** Harry D. Garber, Jr., PhD Chairman, Department of Management, Stetson University, Deland, Florida

**Papers:**  
*John M. DeGrove*, Director of FAU/FIU Joint Center for Environmental and Urban Problems, Florida Atlantic University, Boca Raton, FL “A Report on Comprehensive Planning: Other States’ Experiences”  
*Thomas C. Kelly*, County Manager Volusia County Florida “A County Manager Confronts Growth: Some Perspectives”  
*Earl M. Starnes*, Chairman and Professor of Urban and Regional Planning, University of Florida, Gainesville, Florida “Practical Applications for Growth Planning”  
*Nancy E. Stroud*, Senior Research Associate FAU/FIU Joint Center for Environmental and Urban Problems, Florida Atlantic University, “Current Florida Efforts for Developing Policy/Planning Frameworks”
12:15 — Luncheon Banquet

Royal Palm Room

Presentation of the Chester I. Barnard Award —1980

Presiding: Donato J. Pugliese, Chairman, Southeastern Regional Conference
Introduction of Speaker: Patrick J. Conklin, Director, Federal Executive
Institute —President, American Society for Public Administration

Speaker: Hon. Bill Nelson, United States Congressman, 9th Congressional
District, Florida

30 - 3:00

Coconut Room

Current Problems in Law and Public Administration
(GI-8)

Convenor: Phillip J. Cooper, Assistant Professor, Political Science Department, Georgia State University

Paper: Madelyn Huffmire, Assistant Professor, Business Administration Department, University of Connecticut
David Lee, Graduate Student, Political Science Department, Georgia State University, “OSHA Toxic Substances Standards and the Problem of Cost Benefit Analysis”
Ron Marquardt and Edward Wheat, Political Science Department, University of Southern Mississippi “The Developing Role of the Administrative Law Judge”

Discussants: Donald Huffmire, Associate Professor, Business Administration Department, University of Connecticut

Ficus Room

Evaluation Techniques in Cutback Management (PR-4)

Convenor: Ronald Hy, Associate Professor, Political Science Department, University of Mississippi

Papers: David Cox, Assistant Professor, Political Science Department,
University of Mississippi
Stanley Hyland, Assistant Professor, Anthropology Department, Memphis State University "Cutbacks, Neighborhoods, and Neighborhood Organizations"
Pamela Davidson, Lead Planner for State Agency, CETA Contracts, North Carolina "Fiscal Retrenchment and State Social Services"
Ted Poister, Associate Professor, Public Administration Department, Pennsylvania State University "Cutbacks and Evaluation in State Programs: A look at Evaluation in State Transportation Programs"
Robert Whelan, Associate Professor, Political Science Department, University of North Florida "Fiscal Restraints and Evaluation of Urban Policies"

Banyon Room

Public Employee Evaluation and the Morale Factor: Do Evaluations Increase Productivity (PA 5)
Convenor: Gerald T. Gabris, Professor, Department of Political Science, Mississippi State University

Papers: William A. Giles, Professor of Political Science, Department of Political Science, Mississippi State University "The Theory of Personnel Evaluation: A Review of Findings"
Melvyn H. Patterson, Special Assistant to the Assistant Secretary for Administration, U.S. Department of Housing and Urban Development, Washington, D.C. "The Results of the B.E.S.T. program at HUD: A case Study Analysis"

Discussants: Guy Groff, Director, State of Mississippi Personnel Classification Commission
George Murphy, Director, Intergovernmental Personnel Programs, Atlanta Regional Officer, U.S. Office of Personnel Management

Magnolia Room

Cutting Edge Issues in Organizational Behavior (GI-6)
Convenor: Robert C. Preziosi, Director, Personnel and Professional Development, Catholic Services Bureau, Miami

Samuel M. Hines, Jr. Coordinator MPA Program, College of Charleston, South Carolina
Coconut Room

“Public Administration and the University”

Remarks: H. George Frederickson, President, Eastern Washington University, Cheney, Washington

Magnolia Room

Education and Training for Developing Countries (PSE 6)

Convenor: Kathleen K. Loewy, Political Science Department, University of North Carolina at Charlotte “The Impact of Decentralization on Education for Public Service”

Papers: John D. Gerletti, Director, International Public Administration Center, University of Southern California “How to Avoid Some Common Problems with International Scholars”,
Allen Harrison, Director, Public Administration Training Center, ASPA “The Values of an Action Research Approach in Administrative Training in Developing Country”

Discussants: Myung S. Park, Chairman, Department of Public Affairs and Sciences, Florida International University
Art Heise, Mexico MPA Program, Florida International University

Ficus Room

Doing Intergovernmental Relations: A workshop on Teaching (PSE-6)

Convenor: Dale Krane, Associate Professor, Political Science Department, Mississippi State University

Banyon Room

“Helping Pay for the Ivy”: University Based Assistance to Local Governments (GI-2)

Convenor: Brad Doss, Project Director, Institute of Governmental Administration, Georgia State University, Atlanta, Georgia

Discussants: Vinton D. Fisher, Extension Professor, Institute of Public Service, University of Connecticut
Rob Snow, Assistant Director, Center for Urban Research, Georgia State University, Atlanta, Georgia
Charles Straub, Assistant Regional Administrator, Community Planning Development, Atlanta Area, HUD
1980 — PROGRAM COMMITTEE

Jefferson S. Duffey, Department of Public Service Administration, University of Central Florida, Program Chairman

Tony Dukes, South Carolina Juvenile Placement and Aftercare, Charleston

Carol Glassman, Metro Dade County Fire Department, Miami

N. Gary Holten, Department of Public Service Administration, University of Central Florida, Orlando

William N. Jones, Institute of Governmental Administration, Georgia State University, Atlanta

Carolyn Lawrence, Member at Large, ASPA National Council, Deland, Florida

Gerald O'Neill, Director, Health Care Systems, Metro-Dade County

C. E. Teasley, Institute for State and Local Government, University of West Florida, Pensacola

Tom Vocino, Chairman, Department of Government, Auburn University, Montgomery

Operations

John W. Linker, Management Systems Analyst, Brevard County School District

Fred Carter, Assistant Professor, Department of Public Service Administration, University of Central Florida

Amy Burgess, Graduate Student, Public Policy Program, University of Central Florida

Conference Treasurer

Carol Lybrand Duffey, CPA, Titusville, Florida