SECOPA

The Southeastern Conference on Public Administration

presents its

Seventeenth Annual Meeting

Furthering the Public - Private Partnership

October 23-25, 1985
at the
Radisson Francis Marion Hotel
Charleston, South Carolina

hosted by
The Lowcountry Chapter of the
American Society for Public Administration
and
The Institute for Public Affairs
and Policy Studies
College of Charleston
Welcome to Charleston!

On behalf of the Southeastern Conference on Public Administration, I am pleased to welcome you to the 1985 Annual Meeting. I am particularly proud that this year the meeting is being held in my home city and hosted by my own chapter. A number of capable people from the Lowcountry Chapter have worked tirelessly in an effort to provide a memorable experience for our professional colleagues. We hope that the meeting, the program, and the City meet all of your expectations.

If any SECOPA Official or Lowcountry Chapter member can do anything to make your stay more enjoyable, please do not hesitate to ask.

Luther F. Carter
1984-85 SECOPA Chairperson

On behalf of the Lowcountry Chapter of ASPA, the College of Charleston, and the City of Charleston, I would like to welcome you to the Seventeenth Annual Meeting of SECOPA. It has been indeed a pleasure to serve as this year’s Conference Chair and I hope that you find this Annual Meeting one to remember.

Please let me or any member of the Lowcountry Chapter know if there is anything we can do to make your stay more pleasurable.

Tony Dukes
Conference Chairperson
Calendar of Events

Wednesday - October 23, 1985
9:00 A.M. - 5:00 P.M. Registration
(Mezzanine Level)
9:00 A.M. - 5:00 P.M. Exhibits
(Mezzanine Level)
9:00 A.M. - 1:00 P.M. Southern Association of Schools of Public Administration and Affairs Annual Meeting
(Blacklock House, College of Charleston)
1:30 - 3:00 P.M. Chapter Officers Workshop
(Harbor Room)
1:30 - 4:45 P.M. Concurrent Panels
5:00 - 6:00 P.M. 1986 Program Committee Meeting
(Marion Room)
6:00 - 7:00 P.M. SECOPA Reception
(Blacklock House, College of Charleston)
7:00 - until No Host Dine Around

Thursday - October 24, 1985
7:00 - 8:00 A.M. SECOPA Business Meeting
(Marion Room)
8:00 - 9:00 A.M. Plenary Session Breakfast
(Gold Room)
9:00 A.M. - 5:00 P.M. Registration
(Mezzanine Level)
9:30 A.M. - 5:00 P.M. Exhibits
(Mezzanine Level)
9:15 A.M. - 12:30 P.M. Concurrent Panels
12:30 - 2:00 P.M. Lunch on Your Own
2:00 - 5:15 P.M. Concurrent Panels
6:00 P.M. Buses Depart For Plantation Dinner
6:45 - 7:30 Gulf Coast Reception
(at Middleton Place Plantation)
7:30 - 9:30 Plantation Dinner

Friday - October 25, 1985
7:30 - 9:30 A.M. Southern Consortium of University Public Service Organizations Business Meeting
(Marion Room)
9:00 - 10:30 A.M. Concurrent Panels
10:30 - 11:30 A.M. Check out Time
11:30 A.M. - 1:30 P.M. SECOPA Luncheon (Colonial Room)
Speaker: Dwight Waldo, Professor Emeritus
Syracuse University
# Conference Program

**Wednesday, October 23rd**

<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
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<tbody>
<tr>
<td>9:00-5:00</td>
<td>Registration - Mezzanine</td>
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<tr>
<td>9:00-1:00</td>
<td><strong>Southern Association of Schools of Public Administration and Affairs Annual Meeting</strong></td>
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<td>Blacklock House, College of Charleston</td>
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<td>1:30-3:00</td>
<td><strong>Roundtable</strong> - “University Public Service to State and Local Govts: Questions of Professionalism” - Plantation Room</td>
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<td><strong>Convenor:</strong> Joe Whorton, Institute of Government, Univ. of Georgia</td>
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<td><strong>Showcase Charleston Panel</strong> - “Tourism Management”- Marion Room</td>
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<td><strong>Convenor:</strong> Samuel Hines, Jr., College of Charleston</td>
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<td><strong>Participants:</strong> Roger Stough, Indiana University at Indianapolis</td>
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<td>Mary Feldman, Cantrell Associates</td>
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<td><strong>Workshop</strong> - “The Impact of The NASPAA MPA Standards” - Calhoun Room</td>
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<td><strong>Convenor:</strong> Joseph Uveges, Western Kentucky University</td>
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<td><strong>Participants:</strong> J. Oliver Williams, N.C. State University</td>
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<td>Robert Whelan, University of New Orleans</td>
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<td>Naomi Lynn, Georgia State University</td>
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<td>Daniel Poore, Coastal Carolina University</td>
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<td>Robert Clary, American University</td>
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<td>3:00-3:15</td>
<td><strong>Workshop</strong> - Chapter Officers Workshop - Harbor Room</td>
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<td>3:15-4:45</td>
<td><strong>Panel</strong> - “Federal Budgeting and Its Implications” - Plantation Rm.</td>
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<td><strong>Convenor:</strong> Peter Corwin, Broward County Govt., Ft. Lauderdale, Fla.</td>
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<td><strong>Panel</strong> - “Health Care Delivery System and Public Policy” - Harbor Room</td>
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<td><strong>Convenor:</strong> Thomas Wilson, Auburn University at Montgomery</td>
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<td><strong>Presentors:</strong> Mark Burns and Mark Garst, Auburn University - “Health Planning in Alabama - Freeze Or Deepfreeze?”; Mary Ellen Guy, University of Alabama at Birmingham - “I Heard it On The Grapevine…” (Empirical analysis of informal communications in a hospital setting); Theodore H. Poister, Georgia State University - “Cost Functions of Private Service Providers: The Case of Mental Retardation”; Thomas Wilson, Auburn at Montgomery and Elton Smith, Alabama Legislative Fiscal Office - “Legislative Responses to the Issues of Indigent Care: The Case of Alabama”</td>
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</table>
Panel - "Administrative Theory and The Reagan Administration" - Calhoun Room  
**Convenor:** Lon Felker, East Carolina University  
**Participants:** Nolan J. Argyle, Valdosta State University  
Stephen Hays, University of South Carolina

Panel - "Performance Appraisal" - Garden Room  
**Convenor:** Gerald Gabris, Mississippi State University  
**Presenters:** Linda McNish, U.S. Public Health Service - "A Critical Review of Performance Appraisal at the Federal Level";  
Gerald Gabris, Mississippi State University - "Employee Motivation, Attitudes Toward Management and Performance Appraisal Score: Is There a Linkage?";  
Dennis Daley, University of Mississippi - "Performance Appraisal Helpfulness For Training and Development: Its Influence on the Perception of Organizational Success Among Public Employees";  

**Discussants:** Ron Lemore, City Manager, Jessup, Ga.  
Bill Mitchell, City Engineer, Gulfport, Mississippi

Panel - "State Aid and Responsiveness to Local Needs" - Marion Room  
**Convenor:** Planton Riggs, University of South Florida  
**Presenters:** Dennis Gilbert, University of Louisville  
William Waugh, Georgia State Univ.  
Richard Orman, Florida Atlantic Univ.  
James Amors, Florida A & M Univ.  
**Discussant:** Edwin Benton, University of South Florida

5:00-6:00  
1986 Program Committee Meeting - Marion Room  
Productivity Improvement Interest Group Meeting - Calhoun Room  
Sponsored by Center For Productivity Improvement -Florida State University

6:00-7:00  
SECOPA Reception - Blacklock House, College of Charleston

7:00-  
No Host Dine-Around

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**Thursday, October 24th**

7:00-8:00  
SECOPA Business Meeting - Marion Room

9:00-5:00  
Registration (Mezzanine)

8:00-9:00  
Plenary Session Breakfast - Speaker: Joseph P. Riley, Jr. Mayor of Charleston - Gold Room

9:30-5:00  
Exhibits - (Mezzanine)

9:15-10:45  
Panel - "Issues and Trends in Personnel" - Harbor Room  
**Convenor:** Charlie Tyer, University of South Carolina
Presentors: Dolores Brosnan, Fla. International Univ. - “Alternative Work Patterns”;
Donald Klinger, Fla. International Univ. - “Personal Liability of State and Local Personnel Directors”
Greg Lewis, University of Georgia - “Comparable Worth”;
Discussant: J. Devereaux Weeks, University of Georgia
Panel - “Budgeting Analysis and Computers” - Plantation Room
Convenor: Thomas Lynch, Florida Atlantic University
Presentors: W. Bartley Hildreth, Louisiana State University - “Assessing the Budgeting of Personnel Requirements”;
Charles K. Coe, N.C. State University - “Combining Cost Accounting and Industrial Engineering”;
Gary Rassell, University of North Carolina - “Zero Base Budgeting: On Line and Happy in Mecklenburg County, N.C.”;
Clifford McCue and Raymond Frost, Florida Atlantic University - “Micro Computers and Financial Management”;
Greg Watterson, Florida Atlantic University - “Up and Down Loading From Micro Computers”
Roundtable - “Ethics and The Public Administrator” - Calhoun Room
Convenor: Bill Moeller, Florida State University
Panel - “Health and Human Service Programs For The Poor” - Marion Room
Convenors: David Sink, University of Alabama - Birmingham and Eddie Blankenship, City Council, Birmingham
Presentors: Vee Stalker, Cooper Green Hospital, Birmingham - “Varying Perceptions of the Quality of Care for Indigent Patients”;
Victoria Johnson, University of Missouri - Kansas City and David Sink, University of Alabama - Birmingham - “Community Networks and the Provision of Basic Material Needs”;
Eddie Blankenship, City of Birmingham - “Experiences With the Homeless: The Case of Birmingham”;
Discussants: Linda Martin, United Way of Central Alabama
Embry Howell, Medicaid Consultant, Washington, D.C.
Panel - “Contracting For Services” - Garden Room
Convenor: Richard Campbell, University of Georgia
Presentors: Peter Colby, University of Central Florida
Patrick Salerno, County Administrator, Chatham County, Ga.
Jerry Singer, University of Georgia
Keith Snively, Southern Illinois University - Carbondale
Discussant: William Murin, University of Wisconsin - Parkside
10:45-11:00 Break - Mezzanine

11:00-12:30 Panel - "Assessing Recent Developments in Aging Policy At The State and Federal Levels" - Garden Room
Convenor: Jane Decker, University of North Florida
Presentors: Charles Donellan, New Orleans Council On Aging
Bonnie Hassler, Urban Systems Research & Engineering Washington, D.C.
Joyce Thomas Jones, University of North Florida
Panel: "Miami Metro Transit System: A Public-Private Experience" - Plantation Room
Convenor: Aman Khan, Florida International University
Presentors: Mitchell Friedmann, Metro Dade County, "Implementation of Joint Development Transit Policies";
Herscel Green, Green Companies of Fla., Inc., "A Private Developer's Experience with Joint Development Project";
Sigmund Zibler, President, Int'l Taxi-Limo Company, "Joint Development Opportunities for Private Operator";
Leon Sacks, Metro Dade County, "Transit Operators' Experience In Using Private Providers";
Discussant: Armando Vidal, Metro Dade County
Panel - "Impact of Reagan Federalism on Local Governments" - Harbor Room
Convenor: Terry Busson, Eastern Kentucky Univ.
Presentors: Robert Whalen, University of New Orleans
Janet Patton, Eastern Kentucky Univ.
Terry Busson, Eastern Kentucky Univ.
Beverly Cigler, NC State Univ.
Discussant: David Swaim, Edward Waters College
Kathryn Hensley, NOAA
Panel - "Management Assessment" - Calhoun Room
Convenors: Robert Cunningham and Dorothy Olshfski, Univ. of Tennessee
Participants: Gerald Gabris and Kenneth Mitchell, Mississippi State University
James Harvey and Betsy Semko, Jackson State University
Warren Moore, Tennessee Human Rights Commission

12:30-2:00 Lunch - On Your Own
2:00-3:30 Panel - "Urban Administration In An Era of Fiscal Stress" - Garden Room
Convenor: Jewel Prestage, Southern University at Baton Rouge
Presentors: Walter Jones, Memphis State Univ.
Gary Mattson, University of Texas-San Antonio
Harvey White, Southern University at Baton Rouge
Panel - "Historic Preservation" - Marion Room
Convenor: Thomas Palmer, College of Charleston
Participants: Frances Edmunds, Former Dir., Historic Charleston Foundation
Joseph H. McGee, Former Member, National Trust

Panel - “Public Administration Education in Transition” - Plantation Room
Convenor: Larry Keller, Cleveland State University
Participants: Brenda Rowe, Atlanta University
D. Greg Streib, Virginia Tech
Carolyn Rice, State of Ohio

Panel - “Public-Private Initiatives In Public Capital Investments” - Harbor Room
Convenor: Michael Lefever, S.C. Dept. of Youth Services
Participants: Robert Strother, Appalachian Council of Governments
Harold Henn, Director of Community & Economic Affairs, Office of the Governor
William Youngblood, Public Finance Attorney

Panel - “Budgeting and Its Interrelationships” - Calhoun Room
Convenor: Khalid Salahuddin, Metropolitan Dade County
Presentors: Cynthia Curry, Metropolitan Dade County - “The Supervisor and the Budget”;
Morris Wynn, Sentinel Insurance Co. - “Risk Management”;

3:30-3:45 Break - Mezzanine
3:45-5:15 Panel - “Senior Management” - Marion Room
Convenor: Frank Sherwood, Florida State University
Participants: Lloyd Nigro, Georgia State University
Amin Aliard, Virginia Commonwealth University
Thomas Roback, Virginia Tech

Panel - “The Budget Process: A Three State Analysis” - Plantation Room
Convenor: Edward Clyne, Mississippi State University
Participants: Marcia Whicker, University of South Carolina
Thomas Lauth, University of Georgia
William Triplet, Budget Commission, State of Mississippi

Panel - “Improving Management in the Administration of Justice” - Harbor Room
Convenor: Erika Fairchild, N.C. State University
Richard Lumb, Western Piedmont Community College - “Improving Management In Law Enforcement Through Leadership Training”;
Stuart Nagel, University of Illinois - “Using Management Science to Assign Judges to Types of Cases”;
Discussants: Ralph Baker and Fred Meyer, Ball State University

Panel - “The Potential For Gerrymandering Jurisprudence and Policy” - Calhoun Room

Convenor: Chris Perry, University of Alabama, Birmingham

Presenters: Craig Grau, University of Minnesota-Duluth - “The Effect of Reapportionment On Competition In State Legislative Elections”;
Edward Still, Alabama Civil Liberties Union - “Is Race-Conscious Apportionment a Form of Gerrymandering?”
Charles Backstrom, University of Minnesota - “Appropriate Measures of Partisan Gerrymandering”

Discussant: Bobby Wilson, University of Alabama-Birmingham

Panel - “Privatization of Public Services: The Case of Knoxville” - Garden Room

Convenors: William Lyons and Michael Fitzgerald, University of Tennessee

6:00 Buses depart for Plantation Dinner
6:45-7:30 Reception at Middleton Place Plantation - Sponsored by Gulf Coast Chapter
7:30-9:30 Middleton Place Plantation Dinner

Friday, October 25th

7:30-9:00 Southern Consortium of University Public Service Organizations Business Meeting - Marion Room

9:00-10:30 Panel - “Implementation of Health and Human Service Programs In An Era of Costback Management” - Calhoun Room

Convenor: Joan Kilpatrick, Medical University of South Carolina

Presenters: Joan Barnes, Charleston Area Senior Citizens Services
Alberta Cook, Sickle Cell Program of Charleston
Pat Kehley, U.S. General Accounting Office, Atlanta
Jeff Brudney, University of Georgia

Panel - “The New Federalism In Practice: Intergovernmental Conflict In The Regulation of Utilities” - Garden Room

Convenor: Robert Dupont, University of New Orleans

Presenters: Robert Dupont, University of New Orleans
Ruth DeHoog, University of Florida

Panel - “Enhancing Doctoral Research In Public Administration” - Marion Room

Convenor: Thomas Lauth, University of Georgia

Participants: Delmer Dunn, University of Georgia
Kathryn Dowd, University of Georgia
Thomas Lynch, Florida International University
Joan Pynes, Florida Atlantic University
Lloyd Nigro, Georgia State University
David Welborn, University of Tennessee

Panel - “Issues In Public Administration” - Harbor Room

Convenor: Tyrone Baines, N.C. Central University
Sponsors
Southern Bell Marketing
Westvaco Development
Westvaco Timberlands Division
Delta Airlines
Kiawah Island

Exhibitors
American Enterprises Institute
The Brookings Institution
University of Alabama Press
The Strom Thurmond Institute, Clemson University
Southern Bell Marketing
Bureau of Governmental Research and Service,
University of South Carolina
CONFERENCE OFFICIALS

CONFERENCE COMMITTEE

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Abby Bacon, Trident Technical College, 
Treasurer (Chapter Treasurer)

Samuel Hines, Jr. College of Charleston 
(Chapter President)

Laura Hines, College of Charleston

Charlie Fox, Dept. of Planning, Charleston County

Christie Harrison, Employment Training Administration, 
Charleston County 
(Chapter President Elect)

Ginger Dukes, SC Dept of Youth Services 
(Chapter Secretary)

Karen McNamara, Dept. of Planning, Charleston County

Valerie Fisenbarger, Trident United Way

PROGRAM COMMITTEE

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PA Theory and Education Track Chair

Robert Whelan, Univ. of New Orleans 
Intergov. Relations/Urban Track Chair

Tom Lynch, Fla. Atlantic Univ 
Finance/Budgeting Track Chair

Sherry Lynch, Broward County Library System 
Finance/Budgeting Track Chair

Tom Vocino, Auburn Univ. at Montgomery 
Health and Human Services Track Chair

C. E. Teasley, Univ. of West Fla. 
Personnel Administration Track Chair

Jill Pylant 
Public-Private Initiatives Track Chair

Randy Mullen, City of Memphis 
Public-Private Initiatives Track Chair

Eleanor Nunn, NC State Personnel 
Current Issues Track Chair

Craig Rimmerman, College of Charleston 
Current Issues Track Chair
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