



SECOPA

The Southeastern Conference on Public Administration

presents its

Seventeenth Annual Meeting

Furthering the Public - Private Partnership

October 23-25, 1985

at the

Radisson Francis Marion Hotel
Charleston, South Carolina

hosted by

The Lowcountry Chapter of the
American Society for Public Administration
and

The Institute for Public Affairs
and Policy Studies
College of Charleston

Welcome to Charleston!

On behalf of the Southeastern Conference on Public Administration, I am pleased to welcome you to the 1985 Annual Meeting. I am particularly proud that this year the meeting is being held in my home city and hosted by my own chapter. A number of capable people from the Lowcountry Chapter have worked tirelessly in an effort to provide a memorable experience for our professional colleagues. We hope that the meeting, the program, and the City meet all of your expectations.

If any SECOPA Official or Lowcountry Chapter member can do anything to make your stay more enjoyable, please do not hesitate to ask.

*Luther F. Carter
1984-85 SECOPA Chairperson*

On behalf of the Lowcountry Chapter of ASPA, the College of Charleston, and the City of Charleston, I would like to welcome you to the Seventeenth Annual Meeting of SECOPA. It has been indeed a pleasure to serve as this year's Conference Chair and I hope that you find this Annual Meeting one to remember.

Please let me or any member of the Lowcountry Chapter know if there is anything we can do to make your stay more pleasurable.

*Tony Dukes
Conference Chairperson*

Calendar of Events

Wednesday - October 23, 1985

- 9:00 A.M. - 5:00 P.M. **Registration**
(*Mezzanine Level*)
- 9:00 A.M. - 5:00 P.M. **Exhibits**
(*Mezzanine Level*)
- 9:00 A.M. - 1:00 P.M. **Southern Association of Schools of
Public Administration and Affairs
Annual Meeting**
(*Blacklock House, College of Charleston*)
- 1:30 - 3:00 P.M. **Chapter Officers Workshop**
(*Harbor Room*)
- 1:30 - 4:45 P.M. **Concurrent Panels**
- 5:00 - 6:00 P.M. **1986 Program Committee Meeting**
(*Marion Room*)
- 6:00 - 7:00 P.M. **SECOPA Reception**
(*Blacklock House, College of Charleston*)
- 7:00 - until **No Host Dine Around**

Thursday - October 24, 1985

- 7:00 - 8:00 A.M. **SECOPA Business Meeting**
(*Marion Room*)
- 8:00 - 9:00 A.M. **Plenary Session Breakfast**
(*Gold Room*)
- 9:00 A.M. - 5:00 P.M. **Registration**
(*Mezzanine Level*)
- 9:30 A.M. - 5:00 P.M. **Exhibits**
(*Mezzanine Level*)
- 9:15 A.M. - 12:30 P.M. **Concurrent Panels**
- 12:30 - 2:00 P.M. **Lunch on Your Own**
- 2:00 - 5:15 P.M. **Concurrent Panels**
- 6:00 P.M. **Buses Depart For Plantation Dinner**
- 6:45 - 7:30 **Gulf Coast Reception**
(*at Middleton Place Plantation*)
- 7:30 - 9:30 **Plantation Dinner**

Friday - October 25, 1985

- 7:30 - 9:30 A.M. **Southern Consortium of University Public
Service Organizations Business Meeting**
(*Marion Room*)
- 9:00 - 10:30 A.M. **Concurrent Panels**
- 10:30 - 11:30 A.M. **Check out Time**
- 11:30 A.M. - 1:30 P.M. **SECOPA Luncheon (*Colonial Room*)**
Speaker: Dwight Waldo, Professor Emeritus
Syracuse University

Conference Program

Wednesday, October 23rd

- 9:00-5:00 Registration - Mezzanine
- 9:00-1:00 **Southern Association of Schools of Public Administration and Affairs Annual Meeting** - Blacklock House, College of Charleston
- 1:30-3:00 **Roundtable - "University Public Service to State and Local Govts: Questions of Professionalism"** - Plantation Room
Convenor: Joe Whorton, Institute of Government, Univ. of Georgia
Showcase Charleston Panel - "Tourism Management" - Marion Room
Convenor: Samuel Hines, Jr., College of Charleston
Participants: Roger Stough, Indiana University at Indianapolis
Mary Feldman, Cantrell Associates
- Workshop - "The Impact of The NASPAA MPA Standards"** - Calhoun Room
Convenor: Joseph Uveges, Western Kentucky University
Participants: J. Oliver Williams, N.C. State University
Robert Whelan, University of New Orleans
Naomi Lynn, Georgia State University
Daniel Poore, Coastal Carolina University
Ann-Marie Rizzo, Fla. International Univ.
Robert Clary, American University.
- Workshop - Chapter Officers Workshop** - Harbor Room
- 3:00-3:15 Break - Mezzanine
- 3:15-4:45 **Panel - "Federal Budgeting and Its Implications"** - Plantation Rm.
Convenor: Peter Corwin, Broward County Govt., Ft. Lauderdale, Fla.
Presentors: George Guess, Ga. State University - "The Politics of Reducing Federal Deficits";
Pat Keehley, U.S. General Accounting Office, Atlanta - "Productivity and Budgeting in Federal Agencies"
- Panel - "Health Care Delivery System and Public Policy"** - Harbor Room
Convenor: Thomas Wilson, Auburn University at Montgomery
Presentors: Mark Burns and Mark Garst, Auburn University - "Health Planning in Alabama - Freeze Or Deepfreeze?";
Mary Ellen Guy, University of Alabama at Birmingham - "I Heard it On The Grapevine..." (Empirical analysis of informal communications in a hospital setting);
Theodore H. Poister, Georgia State University - "Cost Functions of Private Service Providers: The Case of Mental Retardation";
Thomas Wilson, Auburn at Montgomery and Elton Smith, Alabama Legislative Fiscal Office - "Legislative Responses to the Issues of Indigent Care: The Case of Alabama"

Panel - "Administrative Theory and The Reagan Administration" - Calhoun Room

Convenor: Lon Felker, East Carolina University

*Participants: Nolan J. Argyle, Valdosta State University
Stephen Hays, University of South Carolina*

Panel - "Performance Appraisal" - Garden Room

Convenor: Gerald Gabris, Mississippi State University

*Presentors: Linda McNish, U.S. Public Health Service - "A Critical Review of Performance Appraisal at the Federal Level";
Gerald Gabris, Mississippi State University - "Employee Motivation, Attitudes Toward Management and Performance Appraisal Score: Is There a Linkage?"
Dennis Daley, University of Mississippi - "Performance Appraisal Helpfulness For Training and Development: Its Influence on the Perception of Organizational Success Among Public Employees";
Bill Farmer, Landing Associates, Inc., Savannah, Ga. - "Performance Appraisal - Nearly Dead, and What's Next?";*

Discussants: Ron Lemore, City Manager, Jessup, Ga.

Bill Mitchell, City Engineer, Gulfport, Mississippi

Panel - "State Aid and Responsiveness to Local Needs" - Marion Room

Convenor: Planton Riggs, University of South Florida

Presentors: Dennis Gilbert, University of Louisville

William Waugh, Georgia State Univ.

Richard Orman, Florida Atlantic Univ.

James Amons, Florida A & M Univ.

Discussant: Edwin Benton, University of South Florida

5:00-6:00 **1986 Program Committee Meeting** - Marion Room

Productivity Improvement Interest Group Meeting - Calhoun Room
Sponsored by Center For Productivity Improvement - Florida State University

6:00-7:00 **SECOPA Reception** - Blacklock House, College of Charleston

7:00- No Host Dine-Around

Thursday, October 24th

7:00-8:00 **SECOPA Business Meeting** - Marion Room

9:00-5:00 Registration (Mezzanine)

8:00-9:00 **Plenary Session Breakfast** - Speaker: Joseph P. Riley, Jr. Mayor of Charleston - Gold Room

9:30-5:00 Exhibits - (Mezzanine)

9:15-10:45 *Panel - "Issues and Trends In Personnel" - Harbor Room*
Convenor Charlie Tyer, University of South Carolina

Presentors: Dolores Brosnan, Fla. International Univ. - "Alternative Work Patterns";
Donald Klinger, Fla. International Univ. - "Personal Liability of State and Local Personnel Directors"
Greg Lewis, University of Georgia - "Comparable Worth";
Donald Tryman, Prairie View A & M, "Reversing Affirmative Action: A Theoretical Construct"

Discussant: J. Devereaux Weeks, University of Georgia

Panel - "Budgeting Analysis and Computers" - Plantation Room

Convenor: Thomas Lynch, Florida Atlantic University

Presentors: W. Bartley Hildreth, Louisiana State University - "Assessing the Budgeting of Personnel Requirements";
Charles K. Coe, N.C. State University - "Combining Cost Accounting and Industrial Engineering";
Gary Russell, University of North Carolina - "Zero Base Budgeting: On Line and Happy in Mecklenburg County, N.C.";
Clifford McCue and Raymond Frost, Florida Atlantic University - "Micro Computers and Financial Management";
Greg Watterson, Florida Atlantic University - "Up and Down Loading From Micro Computers"

Roundtable - "Ethics and The Public Administrator" - Calhoun Room

Convenor: Bill Moeller, Florida State University

Panel - "Health and Human Service Programs For The Poor" - Marion Room

Convenors: David Sink, University of Alabama - Birmingham and Eddie Blankenship, City Council, Birmingham

Presentors: Vee Stalker, Cooper Green Hospital, Birmingham - "Varying Perceptions of the Quality of Care for Indigent Patients";
Victoria Johnson, University of Missouri - Kansas City and David Sink, University of Alabama - Birmingham - "Community Networks and the Provision of Basic Material Needs";
Eddie Blankenship, City of Birmingham - "Experiences With the Homeless: The Case of Birmingham";

Discussants: Linda Martin, United Way of Central Alabama
Embry Howell, Medicaid Consultant, Washington, D.C.

Panel - "Contracting For Services" - Garden Room

Convenor: Richard Campbell, University of Georgia

Presentors: Peter Colby, University of Central Florida
Patrick Salerno, County Administrator, Chatham County, Ga.

Jerry Singer, University of Georgia
Keith Snavelly, Southern Illinois University - Carbondale

Discussant: William Murin, University of Wisconsin - Parkside

10:45-11:00 Break - Mezzanine

11:00-12:30 *Panel* - "Assessing Recent Developments In Aging Policy At The State and Federal Levels" - Garden Room

Convenor: Jane Decker, University of North Florida

Presentors: Charles Donellan, New Orleans Council On Aging
Bonnie Hassler, Urban Systems Research & Engineering Washington, D.C.
Joyce Thomas Jones, University of North Florida

Panel - "Miami Metro Transit System: A Public-Private Experience" - Plantation Room

Convenor: Aman Khan, Florida International University

Presentors: Mitchell Friedmann, Metro Dade County, "Implementation of Joint Development Transit Policies";
Herscel Green, Green Companies of Fla., Inc., "A Private Developer's Experience with Joint Development Project";
Sigmond Zibler, President, Int'l Taxi-Limo Company, "Joint Development Opportunities for Private Operator";
Leon Sacks, Metro Dade County, "Transit Operators' Experience In Using Private Providers";

Discussant: Armando Vidal, Metro Dade County

Panel - "Impact of Reagan Federalism on Local Governments" - Harbor Room

Convenor: Terry Busson, Eastern Kentucky Univ.

Presentors: Robert Whalen, University of New Orleans
Janet Patton, Eastern Kentucky Univ.
Terry Busson, Eastern Kentucky Univ.
Beverly Cigler, NC State Univ.

Discussant: David Swain, Edward Waters College
Kathryn Hensley, NOAA

Panel - "Management Assessment" - Calhoun Room

Convenors: Robert Cunningham and Dorothy Olshfski, Univ. of Tennessee

Participants: Gerald Gabris and Kenneth Mitchell, Mississippi State University
James Harvey and Betsy Semko, Jackson State University
Warren Moore, Tennessee Human Rights Commission

12:30-2:00 Lunch - On Your Own

2:00-3:30 *Panel* - "Urban Administration In An Era of Fiscal Stress" - Garden Room

Convenor: Jewel Prestage, Southern University at Baton Rouge

Presentors: Walter Jones, Memphis State Univ.
Gary Mattson, University of Texas-San Antonio
Harvey White, Southern University at Baton Rouge

Panel - "Historic Preservation" - Marion Room

Convenor: Thomas Palmer, College of Charleston

Participants: Frances Edmunds, Former Dir., Historic Charleston Foundation
Joseph H. McGee, Former Member, National Trust

Panel - "Public Administration Education in Transition" - Plantation Room

Convenor: Larry Keller, Cleveland State University

Participants: Brenda Rowe, Atlanta University
D. Greg Streib, Virginia Tech
Caroyl Rice, State of Ohio

Panel - "Public-Private Initiatives In Public Capital Investments" - Harbor Room

Convenor: Michael Lefever, S.C. Dept. of Youth Services

Participants: Robert Strother, Appalachian Council of Governments
Harold Henn, Director of Community & Economic Affairs, Office of the Governor
William Youngblood, Public Finance Attorney

Panel - "Budgeting and Its Interrelationships" - Calhoun Room

Convenor: Khalid Salahuddin, Metropolitan Dade County

Presentors: Cynthia Curry, Metropolitan Dade County - "The Supervisor and the Budget";
Morris Wynn, Sentinel Insurance Co. - "Risk Management";
Timothy Ashmore, Columbia, Ga. Chamber of Commerce - "The Privatization Option"

3:30-3:45 Break - Mezzanine

3:45-5:15 *Panel - "Senior Management" - Marion Room*

Convenor: Frank Sherwood, Florida State University

Participants: Lloyd Nigro, Georgia State University
Amin Aliard, Virginia Commonwealth University
Thomas Roback, Virginia Tech

Panel - "The Budget Process: A Three State Analysis" - Plantation Room

Convenor: Edward Clynych, Mississippi State University

Participants: Marcia Whicker, University of South Carolina
Thomas Lauth, University of Georgia
William Triplet, Budget Commission, State of Mississippi

Panel - "Improving Management in the Administration of Justice" - Harbor Room

Convenor: Erika Fairchild, N.C. State University

Presentors: Daryl Champion, Fayetteville Technical Institute - "Organization Development: A Strategy For Improving Problem Solving and Renewal Processes In Police Organizations";
Richard Lumb, Western Piedmont Community College - "Improving Management In Law Enforcement Through Leadership Training";
Stuart Nagel, University of Illinois - "Using Management Science to Assign Judges to Types of Cases";

Discussants: Ralph Baker and Fred Meyer, Ball State University
Panel - "The Potential For Gerrymandering Jurisprudence and Policy" - Calhoun Room

Convenor: Chris Perry, University of Alabama, Birmingham

Presentors: Craig Grau, University of Minnesota-Duluth - "The Effect of Reapportionment On Competition In State Legislative Elections";

Edward Still, Alabama Civil Liberties Union - "Is Race-Conscious Apportionment a Form of Gerrymandering?"

Charles Backstorm, University of Minnesota - "Appropriate Measures of Partisan Gerrymandering"

Discussant: Bobby Wilson, University of Alabama-Birmingham

Panel - "Privatization of Public Services: The Case of Knoxville" - Garden Room

Convenors: William Lyons and Michael Fitzgerald, University of Tennessee

6:00 Buses depart for Plantation Dinner

6:45-7:30 **Reception at Middleton Place Plantation** - Sponsored by Gulf Coast Chapter

7:30-9:30 **Middleton Place Plantation Dinner**

Friday, October 25th

7:30-9:00 **Southern Consortium of University Public Service Organizations Business Meeting** - Marion Room

9:00-10:30 **Panel - "Implementation of Health and Human Service Programs In An Era of Cutback Management"** - Calhoun Room

Convenor: Anne Kilpatrick, Medical University of South Carolina

Presentors: Joan Barnes, Charleston Area Senior Citizens Services
Alberta Cook, Sickle Cell Program of Charleston

Pat Keehley, U.S. General Accounting Office, Atlanta
Jeff Brudney, University of Georgia

Panel - "The New Federalism In Practice: Intergovernmental Conflict In The Regulation of Utilities" - Garden Room

Convenor: Robert Dupont, University of New Orleans

Presentors: Robert Dupont, University of New Orleans
Ruth DeHoog, University of Florida

Panel - "Enhancing Doctoral Research In Public Administration" - Marion Room

Convenor: Thomas Lauth, University of Georgia

Participants: Delmer Dunn, University of Georgia
Kathryn Dowd, University of Georgia
Thomas Lynch, Florida International University

Joan Pynes, Florida Atlantic University

Lloyd Nigro, Georgia State University

David Welborn, University of Tennessee

Panel - Issues In Public Administration - Harbor Room

Convenor: Tyrone Baines, N.C. Central University

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Exhibitors

American Enterprises Institute

The Brookings Institution

University of Alabama Press

The Strom Thurmond Institute, Clemson University

Southern Bell Marketing

Bureau of Governmental Research and Service,

University of South Carolina

CONFERENCE OFFICIALS

CONFERENCE COMMITTEE

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Abby Bacon, Trident Technical College,
Treasurer (Chapter Treasurer)

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(Chapter President)

Laura Hines, College of Charleston

Charlie Fox, Dept. of Planning, Charleston County

Christie Harrison, Employment Training Administration,
Charleston County
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Karen McNamara, Dept. of Planning, Charleston County

Valerie Pitsenbarger, Trident United Way

PROGRAM COMMITTEE

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Current Issues Track Chair

Notes

SECOPA OFFICERS - 1984-85

Luther F. Carter, *Chairperson*
Jill T. Pylant, *Vice Chairperson*
C. E. Teasley, *Secretary-Treasurer*