1992 PROGRAM

SOUTHEASTERN CONFERENCE ON PUBLIC ADMINISTRATION

GOVERNOR'S HOUSE HOTEL
MONTGOMERY, ALABAMA
OCTOBER 7-9, 1992

Hosted by the Montgomery Chapter of ASPA
CONFERENCE SPONSORS

MONTGOMERY ASPA CHAPTER

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WELCOME TO MONTGOMERY

The Montgomery ASPA Chapter welcomes you to the 1992 SECOPA Conference.

The Montgomery metropolitan area has a population of 300,000 persons and is an active governmental and trade center. Among Montgomery's outstanding attractions are the Alabama Shakespeare Festival Theater, the Montgomery Museum of Fine Arts, Old Alabama Town, the Civil Rights Memorial, and the Montgomery Zoo. The Shakespeare Theater and the Museum are a relatively short drive from the Governors House and are located in the beautiful Wynton Blount Cultural Park. Please do not hesitate to ask Montgomery ASPA Chapter members or the staff of the Governors House if you need directions.

We want to thank the volunteers from the Montgomery ASPA Chapter who have given their time and talents to make the conference a success.

Please note that name badges must be worn in order to gain access to all meetings, luncheons, and receptions.

We hope that you enjoy the conference and Montgomery.

Thomas Vocino
General Conference and Program Chair

Gordon Meriwether
Local Arrangements Chair

Carolyn Nolen
Conference Secretary
1991-1992 SECOPA OFFICERS

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University of South Florida

Robert Montjoy, Chairperson-Elect
Auburn University

Robert Cunningham, Secretary
University of Tennessee

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University of Alabama at Birmingham

Arie Halachmi
Tennessee State University

Melvin Hill
University of Georgia

Anne Osborne Kilpatrick
Medical University of South Carolina

Mitchell Rice
Louisiana State University

Ellen Rosell
University of Central Florida
SUMMARY OF EVENTS

Wednesday, October 7
Registration
Panels
OPENING RECEPTION
Constitution Hall - Governors House

Thursday, October 8
SECOPA Business Meeting
Registration
Panels
Plenary Luncheon

Friday, October 9
Plenary Breakfast
Registration
Panels
Wednesday, October 7, 1992

1:30-3:00

Panel A: "Public-Private Relationships in the Future: What Do They Hold For Public Administration?"
Alabama I

Panel Chair: Jeffrey L. Brudney, University of Georgia

Papers:

J. Edward Kellough and William A. Osuna, University of Georgia
"Turnover in the Federal Service: A New Look at the Evidence."

Robert Gamble, University of Georgia
"Potential Uses of Non-Paid Personnel in Public Safety Service Delivery."

Sally C. Selden, University of Georgia
"Smaller Local Governments and Computers: Patterns of Diffusion and Use."

Mary Maureen Brown, University of Georgia

Discussant: Jeffrey L. Brudney, University of Georgia

Panel B: "Rules By Which We Judge."
Alabama II

Panel Chair: Robert B. Denhardt, University of Central Florida

Papers:

Raphael J. Caprio and Marcia Lynn Whicker, Rutgers University, Newar
Ruth Ann Strickland, Appalachian State University
"Evaluating Public Officials: An Extension of the Double Standard"

Ruth M. Patterson, Medical University of South Carolina
"Personal Values and Public Work: Conflicting Perspectives?"

Discussant: David Martin, Auburn University
Panel C: "Teaching National Security Studies."
Room 203

Panel Chair: Robert Wendzel, U.S. Air War College
Panelists: Donald Snow, University of Alabama
            Edward Davis, The Citadel
            William Turcotte, Naval War College
            Robert Jordan, University of New Orleans

Panel D: "Roundtable on the History of SECOPA."
Alabama III

Panel Chair: Robert Cunningham, University of Tennessee/Knoxville
Panelists: David N. Cox, Memphis State University
            Jeff Duffey, University of Central Florida
            Earle Klay, Florida State University
            C.E. Teasley, University of West Florida
            Fred Carter, Executive Director, South Carolina Budget and Control Board

Panel E: "Planning With Small Communities."
Capitol Room

Panel Chair: George H. Cox, Jr., Georgia Southern University
Panelists: George H. Cox, Jr., Georgia Southern University
            "Civic Development in Small Communities"
            Beth Unger Phillips, Tennessee Department of Economic and Community Development
            "Leadership Development in Three East Tennessee Counties"
            Winfred Owens, Georgia Department of Community Affairs
            "Community Input Mandates in State Planning Law"
            Jim Munroe, University of West Florida
            "Difficulties in Responding to Florida's Growth Management Act"
            Raphael Montalvo, Florida Growth Management Conflict Resolution Consortium
            "The Deltona Community Consensus Building Process"
Discussant:  Ted Becker, Auburn University
            Marvin Hoffmann, Appalachian State University

Panel F:  "Administration of Community Policing Programs."
        Senate Room

Panel Chair:  Robert Keber, City of Savannah

Panelists:  Lt. Polly Horne, Tampa Police Department
            Captain Wyatt Gantt, Montgomery Police Department
            Ed Driscoll, Savannah Police Department

3:00-3:30  Coffee Break
        Constitution Hall Lobby

2:30-5:00  "Budgeting With Less in the 1990s: Cutback Management in the States
            Alabama"

Panel Chairs:  Edward J. Clyanch, Mississippi State University
               Thomas P. Lauth, University of Georgia

Panelists:  Edward J. Clyanch, Mississippi State University
            "Cutback Budgeting in Mississippi."
            Gloria A. Grizzle, Florida State University
            "Cutback Budgeting in Florida."
            Meri M. Hackbart, University of Kentucky
            "Cutback Budgeting in Kentucky."
            Harold W. Kuhn, Jr., Murray State University
            "Cutback Budgeting in the States."
            Thomas P. Lauth, University of Georgia
            "Cutback Budgeting in Georgia."
Panel B:  "Public Personnel Administration Issues for the 1990's"
         Alabama II

Panel Chair:  Gary Roberts, Florida International University

Panelists:  Jerry Gianakas, Kent State University
          "Appraising the Performance of Street Level Bureaucrats: The Case of
          Municipal Police Officers."

          Gary Roberts, Florida International University
          "Municipal Government, Personnel Professionals, and Performance
          Appraisal."

Discussant:  Dan Balfour, University of Akron

         Alabama III

Panel Chair:  Anne Osborne Kilpatrick, Medical University of South Carolina

Panelists:  Anne Osborne Kilpatrick and James A. Johnson, Medical University of South
          Carolina
          "Public Hospitals: Past, Present and Future."

          Joy Clay, Memphis State University
          "Policy Issues in Indigent Health Care: A Case Study."

Discussant:  Thomas Wilson, Auburn University at Montgomery

Panel D:  "National Security Policy."
         Capitol Room

Panel Chair:  Grant T. Hammond, U.S. Air War College

Panelists:  Michael Boll, U.S. Air War College and San Jose State University

          Grant T. Hammond, U.S. Air War College
          "National Security Strategy in a World Turned Upside Down."

          James E. Winkates, U.S. Air War College
          "Setting US Defense Priorities."
Discusssant: James Nathan, Auburn University at Montgomery

Panel E: "Publicness and Productivity."
Senate Room

Panel Chair: David Coursey, Florida State University

Panelists:
Dan Balfour, University of Akron
Hal Rainey, University of Georgia
Ruth Ann Strickland, Appalachian State University
Bart Wechsler, Florida State University
Marcia Wicker, Rutgers University/Newark

Panel F: "Tips for Running ASPA Chapters"
Room 203

Panelists:
John Thomas, Executive Director, ASPA
Joann Dunne, ASPA Staff Member

5:45-7:00 Opening Reception
Constitution Hall

Thursday, October 8

7:30-8:30 SECOPA Business Meeting
Alabama I

8:30-10:00

Panel A: "Chester I. Barnard: His World and Ongoing Relevance."
Alabama I

Panel Chair: William B. Wolf, Cornell University

Panelists:
Alfred Bolton, Averett College
Robert Wright, Pepperdine University

Panel B: "Environmental Management and the Issues of Growth and Development"
Alabama II

Panel Chair: Ronald John Hy, University of Arkansas at Little Rock
Panelists:

Hunter Bacot and Roy A. Dawes, University of Southwestern Louisiana
"Environmental Management in the Southern States: A Brief Overview of Environmental Activities in the 1990’s."

Janet E. Frantz, University of Southwestern Louisiana
"Mitigation: Survey and Analysis of a Coastal Management Tool."

Robert Watson, Troy State University
"Environmental Growth Management."

Discussants:

William L. Waugh, Jr., Georgia State University
Ronald John Hy, University of Arkansas at Little Rock

Panel C: "Emerging Issues in Health and Human Services."

Alabama III

Panel Chair: Catherine Crawford, University of Colorado, Denver

Panelists: Catherine Crawford, University of Colorado, Denver
"Minority Women’s Health Issues."

Denise Strong Janha, University of New Orleans
"Reform of Health Professional Regulations."

C. Bradley Doss, Georgia State University
"Child Abuse Protocols: The Georgia Experience."

Panel D: "Structuring Local Government."

Capitol Room

Panel Chair: Gregory Streib, Georgia State University

Panelists: Dan Durning, University of Georgia
"Evaluation of Athens-Clarke County Consolidation."

Bill O’Dell, University of Florida
"Rational Decision-Making and Implementation of the Concurrent Requirement in Florida."

Lawson Veazey and Lydell Beard, University of Central Arkansas
"Culture, Religion, and Support for the Lottery: Economic Development Arkansas."
Panelists: Ronald L. McLemore, Collier County Manager’s Office
"Overview of Baseball Spring Training in Collier County, Florida."

Gerald W. Johnson, Auburn University, and
Douglas J. Watson, City of Auburn
"Privatization: Provision or Production of Services? Two Case Studies."

Ellen Rosell, University of Central Florida-Brevard Campus
"Contracting Out: Unbundling Commitments with Public Employees."

Christopher M. Kimaru, North Carolina Central University
"The Use of Finance Fees to Finance Infrastructure: The Case of North Carolina."

Discussant: Douglas J. Watson

Capitol Room

Panel Chair: Charles J. Spindler, Auburn University

Panelists: Nasir U. Ahmed, Grambling State University
"An Analysis of Variables Affecting Microcomputer Utilization in Local Government Purchasing."

Kenneth A. Klaas and Jin W. Mok, West Virginia University
"Assessing the Financial Performance of Water and Sewer Utilities and Its Implications: The Case of West Virginia Municipalities and Public Service Districts."

Gary A. Mattson and Henry B. Thomas, University of North Florida

Alex Sekwat, Florida Atlantic University
"Fiscal Instability in Municipal Finance: The Case of Philadelphia."

Discussant: Charles J. Spindler, Auburn University

Panel E: "Title VII, Employment Discrimination and the EEOC."
Senate Room

Panel Chair: John J. Hindera, Florida Atlantic University
Panelists: Verna Swaby, Florida Atlantic University
"The Administrative Strategies of Principal Agent Theory: The Case of EEOC."

Donald P. Giancoli, Florida Atlantic University, and
Susan E. Day, Florida Atlantic University

Discussants: Cheryl D. Young, APSA Congressional Fellow
Wilbur Rich, Wellesley College

12:00-1:30
Luncheon
Constitution Hall

Welcome: Joseph C. Dickerson, President, Montgomery City Council

Speaker: Douglass Cater, Distinguished Lecturer, Auburn University at Montgomery

Topic: "Can We Govern?"

1:30-3:00

Alabama I

Panel Chair: William G. Scott, University of Washington

Panelists: David Hart, State University of New York-Albany
Jack Rabin, Pennsylvania State University-Harrisburg

Panel B: "The Status of Government Set-Aside Programs in the South."
Alabama II

Panel Chair: Mitchell F. Rice, Louisiana State University

Panelists: Kenneth Austin, City of Tallahassee
Jarvis Patton, Birmingham City Council
Susan Ross, Office of Contract Compliance, City of Atlanta
Henry J. Stamper and Wanda James, Louisiana Department of Economic Development
Panel C: "The Environmental Challenge to Local Government."
       Alabama III

Panel Chair: Edith Kelley Manns, Georgia State University

Panelists: David H. Folz, University of Tennessee
       "A Preliminary Cost-Benefit Analysis of Municipal Recycling."

       Edith Kelley Manns, Georgia State University; Linda C. Jones, National
       Audubon Society; and Catherine M. Beise, West Georgia College
       "Public/Private Partnerships for Environmental Concerns: Adding Computer
       Planning Model Support and Grassroots Volunteerism."

       William L. Waugh, Jr., Georgia State University
       "Local Agencies and the Management of Environmental Hazards."

Panel D: "Gender Issues and Productivity."
       Senate Room

Panel Chair: Ann Marie Rizzo, Tennessee State University

Panelists: Mary Ellen Guy, University of Alabama, Birmingham
       Ann Marie Rizzo, Tennessee State University
       Meredith Ann Newman, University of Central Florida

Discussant: David Coursey, Florida State University

Panel E: "Demonstration: Computer Software for Local Government Management of
       Hazardous Waste."
       Room 203

Presenter: Doug Brown, Logistics Management Institute, Bethesda, Maryland

       Capitol Room

Panel Chair: Jack Hataway, M.D., Alabama Department of Public Health

Panelists: Jeff Roseman, M.D., Ph.D., Director, Center for Health Risk/Disease
       Prevention, University of Alabama at Birmingham
       Dr. Fred Hoerr, Auburn University
       Pat Byington, Executive Director, Alabama Conservancy
3:00-3:30  Coffee Break  
Constitution Hall Lobby

3:30-5:00

Alabama I  
Panel Chair:  William G. Scott, University of Washington

Panel B:  "Public Administration Education and Research."  
Alabama II  
Panel Chair:  Carl T. Grafton, Auburn University at Montgomery
Panelists:  Donald E. Rosenhoover, Troy State University and Harold "Bud" Kuhn, Murray State University  
"Is TQM Being Taught As Part of MPA Programs? Should It Be?"
Charlease T. Stevenson, Savannah State College  
"College and University Chief Administrative Officers: A Comparison of Black and White Administrators."

Discussant:  Susan J. Cagle, Auburn University at Montgomery

Panel C:  "Local Government Economic Development and Growth."  
Alabama III  
Panel Chair:  Robert K. Whelan, University of New Orleans
Panelists:  Robert Watson, Troy State University  
"The Social Ecology of Community Growth Management Policy."
Kenneth Jordan, Savannah State University  
"The Decline of the Frostbelt: Alternatives and Prospects for Economic Revitalization."
Richard Feiock, Florida State University  
"Politics, Markets, and Local Economic Development."

Panel D:  "The Economics and Politics of Health Care Finance."  
Senate Room
Panel Chairs: Donald Giancoli, Finance Director and Assistant City Administrator, City of Lauderdale; Khi V. Thai, Florida Atlantic University; and Mark R. Daniels, University of Arkansas

Panelists: James M. Hoefler, Dickinson College
"The Politics and Economics of Dependent Children's Mental Health Care Financing: The Oklahoma Paradox."

Khi V. Thai, Florida Atlantic University
"The Economics and Politics of Health Care Finance."

Edward T. Wimberley, Georgia State University
Title To Be Announced

Panel E: "Environmental Equity and Justice: Cases and Trends."
Capitol Room

Panel Chairs: Curtina Moreland-Young, Jackson State University

Panelists: Catherine Tunis, U.S. Environmental Protection Agency, Washington, D.C.
"The Tribes At Risk."

Harvey White, University of Pittsburgh
"Transcending the Wimby Syndrome."

J. Scott McDonald, Jackson State University
"Environmental Equity and Quality of Life."

Friday, October 9

7:30-8:30 Plenary Breakfast
Constitution Hall

Speaker: Thomas D. Lynch, Florida Atlantic University and President, American Society for Public Administration

8:30-10:00

Alabama I

Panel Chair: Steve Condrey, University of Georgia

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Panelists: Jeffrey L. Brudney and Steve Condrey, University of Georgia
"Pay for Performance: Explaining the Difference in Managerial Motivation."

Dennis Daley, North Carolina State University
"Merit Pay Enters With a Whimper Revisited."

Lloyd Negro and Greg Streib, Georgia State University

Discussant: Ed Kellough, University of Georgia

Panel B: "Policy Implementation and Linkages."
Alabama II

Panel Chair: Robert Kline, Eastern Kentucky University

Panelists: Ed Jennings, University of Kentucky and Dale Krane, University of Nebraska-Omaha
"Implementing Welfare Reform in a Complex Organizational Environment."

David N. Cox, Memphis State University
"Potential for Using Interorganizational Networks for Reform."

Robert Kline and Janet Patton, Eastern Kentucky University
"Variety in the Form and Consequences of Restructuring Local Government: There is More Than One Way to Skin a Cat."

Panel C: "Public Personnel Administration Research."

Panel Chair: Robert H. Elliott, Auburn University at Montgomery

Panelists: Pamela H. Stepanovich, Medical University of South Carolina
"Responses to Sexual Harassment: Findings from an Exploratory Study."

Thomas Barth, Memphis State University
"Schein Revisited: Applicability of Career Anchored Theory to the Public Sector."

Kato B. Keeton, University of West Florida
"AIDS Related Attitudes Among Government Employees."

Panel D: "Affirmative Action in the '90s: Current Research and Issues."
Senate Room
Panel Chair: James Harvey, Jackson State University

Panelists: James Harvey and Rhea Williams-Bishop, Internal Revenue Service
"The Avera Decision and Its Possible Impact on Higher Education in Mississippi."

Cassie Osborne, Kentucky State University
"Legislative Redistricting in Kentucky and the Voting Rights Act."

Mfanya Donald Tryman, Mississippi State University

10:00-10:30 Coffee Break
Constitution Hall Lobby

10:30-12:00

Panel A: "Public Budgeting and Finance Theory Roundtable."
Alabama I

Panel Chair: Jack Rabin, The Pennsylvania State University at Harrisburg

Panelists: James D. Carroll, Florida International University
Susan Day, Florida Atlantic University
Howard Frank, Florida International University
William Earle Klay, Florida State University
Thomas P. Lauth, University of Georgia
Robert D. Lee, Jr., The Pennsylvania State University at University Park
Thomas D. Lynch, Florida Atlantic University
Gerald J. Miller, Rutgers University, Newark

Panel B: Graduate Student Panel.
Alabama II

Panel Chair: Robert Montjoy, Auburn University

Papers: Gloria C. Burch and John C. Morris, Auburn University

Joseph F. St. Cyr, Western Kentucky University
"The Occupational Safety Dilemma: Issues in Federal and State Relations."
Gene Armistead, Auburn University at Montgomery
"The Implementation of State Disability Programs-Alabama and Illinois: A Comparison."

Chilik Yu, University of Georgia
"The 1986 War on Drugs: An Assessment of Its Effectiveness at Reducing the Level of Illicit Drug Use."

Discussant: Robert Montjoy

Panel C: "Executive Leadership in the Public Service: A Panel in Honor of Coleman B. Ransome."
Alabama III

Panel Chair: William Stewart, University of Alabama

Panelists: Robert B. Denhardt, University of Central Florida
"Executive Leadership: A Developmental Perspective."

Charles T. Goodsell, Virginia Tech
"Political Professionalism."

Richard Humphry, Director General, Premier's Department, New South Wales, and President, Royal Institute of Public Administration, Australia

Panel D: "Violence as a Public Administration Issue: A Roundtable."
Senate Room

Panel Chair: Vee Stalker, University of Alabama at Birmingham

Panelists: Dr. Russ Fine, Director, Injury Prevention Center, University of Alabama at Birmingham

Dr. John Waterbor, School of Public Health, University of Alabama at Birmingham

David Sink, University of Arkansas at Little Rock
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<td>Student Panels and Papers</td>
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